# **Community Governance Review**

# Final recommendations - Creation of a Kingsbrook Parish Council

#### The issue for consideration

To consult on creating the following in advance of the May 2020 elections:-

- To establish Kingsbrook as a new Civil Parish separate from Bierton with Broughton, with its own Parish Council.
- To establish Broughton Hamlet as a Parish Meeting.
- For the remainder of the Bierton with Broughton Parish and Broughton Crossing to be renamed as "Bierton Parish", comprising a Bierton Ward and the Oldhams Meadow Ward.

# Representations received in response to initial consultation: EIGHT

Name & Address	Summary of response	Full Response
Kingsbrook Resident 1 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	Dear AVDC
		As a resident of Kingsbrook living in Village 2 the need for the village to be an independent parish is clear.
		We have a real sense of village community and it is important that we continue to develop that by holding our own events under the control of our own parish. In addition, as a small business owner, the community spirit is paramount to my growth.
		As a new development the items that a parish council would usually spend funds on are not needed. Instead the precept needs to be aligned to the development and what it can actually be spent on.
		The other issue is timing. Last year we as a community were small and could not have been ready to be an independent parish for 2019 elections. Now the elections have been moved to 2020 and the development has grown we are ready and motivated to become our own parish. With many willing people including myself to support the parish.
Kingsbrook Resident 2 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	I would like to add my support to the proposals put forward by the Council to change the civic parish boundary areas to include a new Kingsbrook Parish.

As a resident of the proposed new parish, I would support it for the following reasons: It will give Kingsbrook residents greater control and visibility into the Council Tax precept management – especially given the additional management fees that are being paid to the developers. It would be 2025 before the next round of elections, by which time Kingsbrook will have surpassed the other villages locally within the current parish and to safeguard the interests of all parties, it would be best to make the break now. Kingsbrook, as a new community, is seeking to create its own sense of identity, and this will go some way to helping that. Aylesbury resident To create a new I agree with the proposals. Kingsbrook is a new estate; Bierton is an historic Parish with a (details provided) Kingsbrook Parish relatively small amount of modern building. They Council before the are completely different in nature and whilst they 2020 elections obviously have issues in common, they also face ones that are completely different. Bierton will. rightly, wish to preserve its character. Kingsbrook will face the range of issues around roads, lighting, progress of communal areas etc the new estates always face. Issues of which Bierton has little experience. If they remain in the same Parish, then Kingsbrook will eventually dominate by virtue of its size. It is better, in my view, for the two communities to have separate administration at Parish level as proposed. The Broughton Parish Meeting will cover a very small number of electors but I do not see a sensible alternative. As a result of the creation of Kingsbrook, Bierton and Broughton will no longer be contiguous. Consequently they cannot sensibly remain in the same Parish. The argument about interests being swamped applies even more to Broughton than it does to Bierton and putting it in with Kingsbrook would be wholly inappropriate. It also borders Weston Turville, Aston Clinton (I think) and Aylesbury but merging with any of them would be no better for this small but historic community. So, again, I support the suggestion. Finally the change to Bierton's name is self evidently needed. You can't call the Parish Bierton with Broughton when Broughton is no longer part of it.

Name & Address	Summary of response	Full Response
Kingsbrook Resident 3 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	I would like to write in support of the Proposal to establish Kingsbrook as a new Civil Parish, separate from Bierton and Broughton, with its own Parish Council.
		I support this as a resident of Canalside (which I understand would be included in this Parish Council). As new developments, Kingsbrook and Canalside are subject to management charges which cover some of the work that would usually be covered by council tax, therefore we would like greater control over how our council tax is spent.
		We are also in the process of establishing a small community here with its own identity and a Parish Council would help cement that and bring people together.
Kingsbrook Resident 4 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	As a resident of the new Kingsbrook estate on the eastern side of Aylesbury, I would fully support the County Councils proposals of establishing a new parish of Kingsbrook and the associated re modeling of Bierton and Broughton.
		Kingsbrook when finished will be a large estate with 2000+ homes and to remain part of the existing Bierton Parish would not be in the best interests of the residents of Kingsbrook, who I'm sure will be keen to have a say in their own future and local issues.
		As such the creation of the Kingsbrook Parish is a sensible and positive step forward.
Kingsbrook Resident 5 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	In response to the community governance review at Kingsbrook and would like to note that Kingsbrook as a new village is already developing it's own identity and is only 1/3 built. This identity is very different to that of Bierton and it would be a huge shame for Bierton to start loosing it's identity as Kingsbrook continues to grow. Likewise it would be a shame for Kingsbrook to not be able to fully develop it's own identity.
		In addition Kingsbrook has different challenges to the Bierton and Broughton (how the village open spaces are managed through an estate manager, the ever changing plans for the village from the developers) and it therefore seems sensible that it has it's own parish council which can focus on these issues without detracting from the councillors time that's spent on Bierton and Broughton matters.

Name & Address	Summary of response	Full Response
Kingsbrook Resident 6 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	I live on Kingsbrook and feel if we could be a separate Civil Parish it would really help give Kingsbrook it's own identity to establish itself better without being ruled or led by Bierton or Broughton. It would enable Kingsbrook to manage it's own finances and to invest that appropriately in its own area. Kingsbrook and it's ethos is very different to Bierton and Broughton and people are moving here for the ecological and wildlife factor and want to stand out from other more established areas.
		Kingsbrook has a lot of talented and able people who are willing to make a Civil Parish council and represent our development and to ensure we are well represented at local council meetings. All the residents that I have met so far care a great deal about our area and want it to thrive. By being separate from Bierton and Broughton it would enable us to be completely different and to follow the developers plans for the area. Furthering it to keep it well looked after for generations to come. The residents of Kingsbrook are proud of their development and would like the chance to nurture it ourselves with our capable task force.  It has been very helpful to get the advice and assistance of those experienced and in the know
		but I do believe we are ready and prepared to be our own Civil Parish now and can represent ourselves well.
Kingsbrook Resident 7 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	I would like to add my words of support for Kingsbrook to become an independent parish. I live in the Village and feel that it is a lovely place to live, however is an emerging village and as such its needs and is management is very differently to Bierton with Broughton.
		It has a great community spirit and lots of engaging people, a real family feel that will only grow.
		Please allow Kingsbrook to become an independent parish.

### Representations received in response to consultation on the <u>draft</u> recommendations

- 1. That the Kingsbrook Ward of the Broughton with Bierton Parish area be established as a new Civil Parish separate from Bierton with Broughton, with its own Parish Council, in time for the May 2020 elections.
- 2. The new parish be named "Kingsbrook" but as part of the consultation process suggestions be invited from stakeholders about possible alternative names.
- 3. That, based on future occupancy levels, the new Parish Council should comprise 9 Parish Councillors.
- 4. That the Broughton Hamlet Ward of the Broughton with Bierton Parish area become a Parish Meeting, to be named "Broughton Hamlet".
- 5. That the remainder of "Bierton with Broughton" Parish and Broughton Crossing be renamed "Bierton Parish", comprising a Bierton Ward and an Oldhams Meadow Ward.
- 6. That the proposed number of councillors for the Bierton Parish Council be 9, comprising 8 Parish Councillors for the Bierton Ward and one Parish Councillor for the Oldhams Meadow Ward.

Name & Address	Summary of response	Full Response
Kingsbrook Resident 1 (details provided)	To create a new Kingsbrook Parish Council before the 2020 elections	Dear Sir/Madam,  Many thanks for the notice regarding the potential formation of the civic parish of Kingsbrook. As a resident within the parish area (Address provided) I would support the formation of the new parish. The nature of the new housing developments means that local governance will look different in these areas (especially when compared to the historical areas that also fall in Bierton with Broughton Parish Council) and I see this as a very positive step towards helping both this and drawing together a sense of community on Kingsbrook.
Bierton with Broughton Parish Council	Proposed change to the boundary between Bierton and Kingsbrook Parish Councils	Please find attached a map showing the proposed change to the boundary for Bierton/Kingsbrook. This is a change to the proposed map that was sent as part of the original petition.  This proposed change has come about as the Parish Council have now had the opportunity to look more closely at the boundary and wish to make this proposal as part of the ongoing consultation period.

You will see from the attached map that the change is a small one but significant for Bierton, (The new change is shown in Blue, the original proposed boundary is shown on the map with crossings marked on it)

The proposed boundary now runs downs the edge of the entire length of Gib Lane, until it reaches a bend in the road and then wraps down along past the solar farm in the bottom corner. This provides a clear straight forward linear boundary keeping the historic Gib Lane entirely within Bierton, it also allows Bierton to retain the solar farm within its parish. Currently as the solar farm sits within the parish, organisations and groups within the parish such as the 1st Bierton Scouts, Bierton C of E Combined School, Bierton Preschool, including the Parish Council are offered each year the chance to apply for funding up to £3,800 each year which is split amongst those that apply, providing valuable funding for small projects. Whilst it is a small grant, the Parish Council would like to see this remain available for the community of Bierton.

The Parish Council would like this to be put forward for consideration as part of this consultation stage.

**NOTE:** Following the response received from Bierton with Broughton Parish Council relating to the proposed boundary change, a meeting was held on Monday 4 November, 2019, between AVDC Officers, Bierton Parish Council representatives and one of the CG petitioners to discuss the amended boundary map and some of the work that would need to be done over the coming months if a new Kingsbrook Parish Council was to be established, subject to approval in due course by the Shadow Authority Executive.

Following that meeting, the response below was received from Bierton with Broughton Parish Council on Tuesday 5 November, 2019.

### Bierton with Broughton Parish Council

Response supporting original map submitted with the CG Petition to go forward as the preferred option for the boundaries for the Bierton Parish Council, Kingsbrook Parish Council and the Broughton Hamlet Parish Meeting.

Following the discussions at last night's meeting and establishing that the main priority is the approval of the new Kingsbrook Parish in advance of the 2020 elections, with this in mind and as discussed with AVDC Officers last night the best way to achieve this is by keeping the current consultation and process as simple as possible.

In light of this, the representatives from Bierton with Broughton Parish Council are content for the original map submitted with the Community Governance Petition to go forward to CIG / GP Committee etc as the preferred option for the boundaries for the Bierton Parish Council, Kingsbrook Parish Council and the Broughton Hamlet Parish Meeting.

Bierton with Broughton Parish Council understand that their recent response to the consultation will

	not be put forward as the preferred option, but duly noted.
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#### **Final Recommendation**

- 1. That a new Parish Council be created for the Aylesbury East 'Kingsbrook' housing development and be named Kingsbrook Parish.
- 2. That the area for the new Kingsbrook Parish be either:-
  - (i) Map A that was submitted with the Community Governance Petition, which proposed that the area be the same as for the current Ward area of the Bierton with Broughton Parish. (RECOMMENDED OPTION)

OR

- (ii) Map B that was submitted by Bierton with Broughton Parish Council as part of the draft consultation. Map B alters Map A by moving part of the proposed boundary between the Bierton and Kingsbrook Parishes to run down the edge of the entire length of Gib Lane, until it reaches a bend in the road and then wraps down and around the solar farm)
- 3. That, based on future occupancy levels, the new Parish Council should comprise 9 Parish Councillors.
- 4. That the Broughton Hamlet Ward of the Broughton with Bierton Parish area become a Parish Meeting, to be named "Broughton Hamlet".
- 5. For the remainder of the Bierton with Broughton Parish (i.e. the remainder of the current Bierton with Broughton Parish area that is not a part of the arrangements for Kingsbrook and Broughton Hamlet Parishes, and following the decisions made at recommendations 2 and 4) and including Broughton Crossing, be re-named as "Bierton Parish", comprising a Bierton Ward and the Oldhams Meadow Ward.
- 6. That the Bierton Parish Council should comprise 9 Parish Councillors, comprising 8 Parish Councillors for the Bierton Ward and one Parish Councillor for the Oldhams Meadow Ward.

Attached are two maps showing proposed boundaries of the three Parishes, as well as for the Warding arrangement for Bierton Parish. The area of Broughton Hamlet Parish and the Ward boundary within Bierton Parish for the Oldhams Meadow Ward are identical for both maps.

The difference between the maps is that:-

**Map A (RECOMMENDED OPTION)** – was submitted with the Community Governance Petition, and proposes for a Kingsbrook Parish Council to be formed which will be for the area that is currently the Kingsbrook Ward of the Bierton with Broughton Parish. The new Parish includes the Aylesbury East 'Kingsbrook' housing development.

**Map B** – was submitted by the Bierton with Broughton Parish Council at the draft consultation stage and moves part of the boundary between the proposed Bierton and Kingsbrook Parishes to run down the edge of the entire length of Gib Lane, until it reaches a bend in the road and then wraps down and around the solar farm.

#### Reasons for final recommendations

Local residents support the updated arrangements to the current Bierton-with-Broughton Parish area. In fact, the matter was first raised with the Council as a Community Governance Petition in July 2019.

### **Electoral Consequences**

(i) Kingsbrook Parish – a new Parish Council is to be formed for Kingsbrook which includes the Aylesbury East 'Kingsbrook' housing development, to be effective from 7 May 2020, being the next ordinary day of election. The current electorate is 931 (at November 2019), although it is projected that this will increase to 2,000 electors by 2023. Based on these future occupancy levels, in line with current NALC guidelines and local experiences of creating other Parish Councils, the proposed number of councillors will be 9.

The area is currently wholly contained within the Oakfield and Bierton District Ward, the Aston Clinton & Bierton County Division and the Buckingham Parliamentary Constituency. From May 2020, the 'new' Parish will be contained within the Oakfield and Bierton Ward for the new Buckinghamshire Council.

Over the last 3 years, the Boundary Commission for England has been looking at current constituencies and local government patterns in redrawing the map of Parliamentary Constituency boundaries in England. The final recommendations were presented to Government on 5 September 2018. While there is still uncertainty as to whether the recommendations will be accepted, if they are then Kingsbrook Parish would be contained within the Aylesbury Parliamentary Constituency.

AVDC recently concluded a review of Polling Districts and Places. Full Council agreed on 23 October, 2019, that the proposed Kingsbrook and Broughton Hamlet Parish areas would vote in the Bierton Sports Centre, Recreation Ground, Burcott Lane. There will be additional costs associated with the administration of separate Parish elections for Kingsbrook. Local residents and the CGR petitioners have been made aware of this.

The new community facility named the Dalby Community Building opened in the Oakfield Village in Kingsbrook on 1 November 2019. Consideration will be given in the future to using the Building as a Polling Place, but this will be subject to the

agreement of the company who are managing the building and nursery which forms part of it.

(ii) Broughton Hamlet – a new Parish Meeting is to be formed for Broughton Hamlet, to be effective from 7 May 2020, being the next ordinary day of election. The current electorate is 48 (at November 2019) and is not projected to change over the next few years.

A Parish Meeting is a public body exercising public functions, however, there is no separate parish council nor are Parish elections held.

The electoral arrangements for other local and Parliamentary elections are as per the arrangements for Kingsbrook Parish.

(iii) Bierton Parish – the Bierton Parish Council will be created for the remainder of the current Bierton with Broughton Parish area that is not a part of the arrangements for Kingsbrook and Broughton Hamlet Parishes. It will be effective from 7 May 2020, being the next ordinary day of election. Bierton Parish will comprise a Bierton Ward and the Oldhams Meadow Ward. The current electorate is 1,631 (at November 2019) (Bierton Ward 1,284 and Oldhams Meadow Ward 347) and is not expected to change significantly over the next few years. Based on this information, and in line with the Parish Councillor arrangements that were in place prior to the Community Governance Review undertaken in 2018, the proposed number of councillors will be 9, comprising 8 Councillors for the Bierton Ward and 1 Councillor for the Oldhams Meadow Ward.

The area is currently wholly contained within the Oakfield and Bierton District Ward, but is split between the Aylesbury North and Aston Clinton & Bierton County Divisions, and the Aylesbury and Buckingham Parliamentary Constituencies.

From May 2020, the Bierton Parish will be split between the Aylesbury North and Aston Clinton & Bierton Wards for the new Buckinghamshire Council, and the Aylesbury and Buckingham Parliamentary Constituencies. If the Parliamentary Constituency boundaries in England are redrawn, as previously indicated, then the whole of Bierton Parish would be contained within the Aylesbury Parliamentary Constituency.