

Report to Finance & Resources Select Committee

Date: 25 September 2023

Reference number:

Title: Six Month Budget Scrutiny Update

Cabinet Member(s): Martin Tett, Leader

Contact officer: David Skinner, s151 officer

Ward(s) affected: None specific

Recommendations: The Committee is asked to note and comment on the

content of the report

1. Executive summary

1.1 In January 2023 the Budget Scrutiny Inquiry Group produced a report containing nine recommendations. The report was received and responded to by Cabinet on 14 February 2023. This report details the six-month update to each of the recommendations, together the timeline for actions to be completed. recommendations.

2. Content of the report

- 2.1 Attached at Appendix 1 is a table which provides updates against each of the recommendations made by the Budget Scrutiny Inquiry Group in January 2023.
- 3. Other options considered
- 3.1 Not applicable.
- 4. Legal and financial implications
- 4.1 Set out in the responses below.
- 5. Corporate implications
- 5.1 Not applicable.
- 6. Local councillors & community boards consultation & views

- 6.1 Not applicable.
- 7. Communication, engagement & further consultation
- 7.1 Not applicable.
- 8. Next steps and review
- 8.1 Progress against the agreed recommendations will be reported to the Committee on a 6-monthly basis.
- 9. Background papers
- 9.1 Not applicable.
- 10. Your questions and views (for key decisions)
- 10.1 Not applicable.

Appendix 1

Budget Scrutiny 2023 – Recommendations from the Budget Scrutiny Inquiry Group

Chairman – Cllr Ralph Bagge

Response from Cabinet – Cllr Martin Tett, Leader

Recommendation	Cabinet's response – Y/N & comments	Six Month Update	Lead Member / Officer & Timelines
1. The presentation of Capital Schemes should be divided into two sections: a programme which includes those schemes fully funded with an approved business case and a further section outlining projects which are realistic, but do not yet have an ascertained source of funding or a finally approved business case in order to give Members and residents a clearer understanding of the Council's ambition for its capital investment programme in the longer term (Note that similar recommendations were made in 2020 and 2021). At present there is inconsistency across portfolios, and it is often not possible to achieve the tighter criteria over the whole of a four-year programme.	Agreed in part. The capital programme includes those schemes that are fully funded within the 4-year period. In future budgets, we will identify the pipeline of schemes that have passed a gateway assessment in terms of viability and deliverability but remain dependant on a final business case and the identification of funding.	In progress. The pipeline of schemes that have passed the gateway process is being considered as part of the MTFP Capital programme and will be included as part of the Draft Budget papers published in January 2024.	Martin Tett David Skinner

2.	Cabinet should give serious	Agreed. This is already the approach	Complete.	Martin Tett
	consideration to more Capital investment projects which potentially reduce significant revenue pressures in the medium to long-term.	A number of business cases for future capital investment are currently under development in portfolios linked to reducing existing and future revenue pressures. We will continue to review these on a case-by-case basis and consider investing where we are confident about the delivery of realistic and achievable ongoing revenue savings.	This approach has been agreed by Cabinet. Examples of capital investment opportunities that have been supported include: • Children's Homes • Temporary Accommodation	David Skinner
3.	The Council and individual portfolio Risks and Opportunities Schedule should quantify the potential financial impact and probability so that risks and opportunities can be fully assessed against the relevant Contingency schedules. Year-to-year management of contingency, reserves and releases should also be taken into account for	Agreed in Part. Key financial risks are identified as part of the routine risk management processes, and mitigating actions are monitored through Directorate Boards and the Council's Corporate Management Team which is attended on a regular basis by the Head of Audit.	In progress. Quantified risk & opportunities schedules are already reported at Directorate Boards and Corporate Management Team; and the established process for release of contingencies and reserves already includes consideration of risk.	Martin Tett David Skinner
	risk management. Financial risk registers for each portfolio should reflect the quantum of financial risk identified in the Budget. A new strategic risk on the overall finances of the Council should be added to the Risk Register to reflect the Budget position and updated to reflect any material	Cabinet already considers the adequacy of contingencies and reserves as part of considerations about the medium-term financial plan. There is an established process for the release of contingencies and reserves requiring member approval. It is difficult to be precise in quantifying	A schedule of quantified risks will be shared confidentially with Risk Management Group. The strategic risk CMT-08 has been updated to include the overall risk to delivering a balanced Budget position for	

deviations throughout the financial	financial risks but Cabinet will ensure that	the Council and will be updated in line	
year.	a schedule of quantified risks is shared	with the quarterly budget monitoring	
	with the Audit and Governance	reports to Cabinet.	
	Committee in confidence (due to		
	potential commercial sensitivities).		
	,		
	Opportunities are dynamic and will be		
	kept under review by portfolios on an		
	ongoing basis.		
	ongoing busis.		
	The strategic risk CMT-08 will be updated		
	to include the overall risk to delivering a		
	balanced Budget position for the Council		
	and will reflect the quarterly reports to		
4 7	Cabinet on the forecast position.		A .C.I.
4. The current delivery of Community	Agreed in Part	In progress	Arif Hussain
Boards needs re-examination as the	The administration overhead is not solely		Sarah Ashmead
ratio of administration costs to the	linked to the expenditure of the boards	In 2022/23 each £1 of Community Board	
expenditure value delivered does not	but is an important aspect of the	funding secured an average of £1.03 in	
yet appear cost effective for Council	engagement that the Council undertakes	contributory funding.	
Taxpayers. This may be addressed	with different settlements across the	In 2023/24 the Boards have a target to	
through a combination of a review of		achieve £1 in contributory funding for	
the cost base required for their	county. This interface on a local level was	every £1 of funding allocated by a	
operation and more proactive	an important aspect of the business case	Board. As of 9 August, each £1 of	
leveraging of external funding for local	for a unitary council and it remain	Community Board funding has secured an	
projects.	important to understand and respond to	average of £1.72 in contributory funding.	
	issues at a local level.	The review of the community boards will	
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	In response to scrutiny last year, and the	commence during October 2023 with	
	In response to scrutiny last year, and the work of a member task and finish group.	commence during October 2023 with recommendations made by March 2024.	
	In response to scrutiny last year, and the work of a member task and finish group, the structure of staffing support was	commence during October 2023 with recommendations made by March 2024, ready for implementation in May	

remodelled to deliver £190k annual revenue saving and the new staffing model went live in June 2022. We also set a minimum requirement on contributory funding of 55p for every £1 of Council funding which has been delivered and is currently running at an average of 87p. Some boards have been able to achieve an average level of contributory funding over £2 and the learning from these Boards will be used to support other Boards as we seek to maximise the levels of funding available for local priorities.

This year, we have committed to a review of the Boards including the geography of the existing arrangements. Cost effectiveness of the Boards should not solely be judged on the allocation of grant funding, and as part of the review, we will develop a clear framework for evaluating the success of the boards, including in relation to their critical place shaping role. We will also develop a 2–3-year roadmap for Community Boards to allow for their ongoing development,

2025. This review will look at the financial arrangements of the boards, benefits delivered and whether the boundaries need to change to reflect the reduction in ward councillors and changes to councillor ward boundaries which come into effect from the next election in May 2025.

The review will include engagement with key stakeholders such as town & parish councils, VCS sector, police, health, Community Board Chairmen and board members and Community Board staff.

		linked to the Council's overall model for		
		locality working.		
5.	A strategic business case should be put	Agreed. This work is already in progress.	In progress.	Arif Hussain
	together in consultation with local		Having consulted with Thames Valley	Crois Manadia
	partners and stakeholders to support	A strategic Business case is currently	Police, and the Office of the Police and	Craig McArdle
	the development of a sustainable CCTV	being developed in conjunction with	Crime Commissioner a draft outline	
	framework. It is recognised that its	Thames Valley Police, the Office of the	Buckinghamshire CCTV strategy has been	
	implementation would then require	Police and Crime Commissioner and other	developed. There is now a need for further	
	capital funding.	stakeholders which will set out options	consultation with Members and Town and	
		for the future development of the CCTV	Parish Councils to seek their view on how	
		network in Buckinghamshire. A review of	the policy should be developed to meet	
		the public space cameras in the county,	their needs in relation to CCTV.	
		the transmission network and the control	A central pillar of the strategy is to form	
		room based in Wycombe has been	a CCTV Advisory Group which will be	
		undertaken. Work is ongoing to identify a	Chaired by the Cabinet Member for	
		number of costed options for a staged	Communities with members from	
		upgrade of the current network which will	across the county, police and other	
		need to incorporate an ongoing	stakeholders. The group will oversee all	
		maintenance and replacement contract.	CCTV development work and	
			performance monitoring. This will	
		A member's task and finish group led by	provide complete transparency on the	
		Cabinet Member has been overseeing the	installation and use of CCTV cameras in	
		review project, providing wider scrutiny	Buckinghamshire and ensures that	
		from members. It is important to note	camera deployments	
		however that given the financial	are proportionate, legal, accountable	
		pressures on the Council and that this is	and necessary.	
		not a statutory responsibility of the		
		Council, decisions about the future	£600,000 of capital has been set aside for	
		funding of CCTV will need to be taken in	the first phase of this upgrade and	

	the context of the wider budget pressures	procurement options to deliver the first	
	on the capital and revenue programme.	phase of work are being explored.	
6. The Finance & Resources Select	Agreed.	Complete	John Chilver
Committee should receive a deep dive report on agency staffing costs across the Council and the steps being taken to mitigate this spend, as well as a deep dive on the agency spend (Pertemps) of £22m.	The Council has robust mechanisms in place for monitoring agency staffing and detailed reporting is in place. An explanatory report will be brought to the Select Committee meeting in June 2023 about the Council's expenditure on Agency staff and the steps taken to mitigate this spend.	A comprehensive report was taken to Finance and Resources Select Committee on 20 th July 2023. This set out how Agency workers are a key part of the council's resourcing and attraction plans: Agency workers provide a flexible workforce with the capacity and capability to deliver services, sometimes at short notice. It was noted that the use of agency staff is a strategic approach to recruitment for a number of entry level roles in the Council including the Depot and Corporate Business Support. Agency staff also provide project and temporary support for project-based roles such as HS2. Agency usage and premium costs are scrutinised monthly by CMT Budget Board and Directorate Budget Boards, and appropriate actions taken where required including exit plans to cease use. The cost of Agency workers is funded from the relevant Service Pay and Agency budget to ensure visibility and cost control.	Sarah Murphy- Brookman

7.	Cabinet should seek to identify a	Agreed. Work is already underway in	In progress	John Chilver
	permanent home for the Buckinghamshire Archives as part of the Accommodation Strategy or Town Centre regeneration plans.	relation to this recommendation. Securing a sustainable long-term home for the Archives is a requirement of Accreditation from the National Archives, to continue as a designated place of deposit for Public Records and the unique collections held. The Property team have already undertaken a review, with the Culture & Leisure Service Area (who have responsibility for Archives Provision) to identify possible sites, including as part of the wider accommodation strategy and town centre regen plans in Aylesbury.	A suitable site has been identified and detailed feasibility work is underway to bring back to Cabinet for decision.	Ian Thompson
8.	In light of rising demand and the increased costs associated with housing people in temporary bed and breakfast accommodation, the Council should develop alternative Temporary Accommodation solutions as a matter of urgency.	Agreed. This work is already in progress. The Property and Housing team have already begun a major programme to acquire additional units for Temporary Accommodation. Sites have been identified and are in the process of being acquired and approved via the Key Decision process and include it in the Council's Capital Programme. A Project Board is in the process of being	In progress. A savings action plan is in place for Temporary Accommodation, focussing on providing additional councilowned temporary accommodation as well as targeting better prevention. This is overseen by the newly established Housing Improvement Board. A dedicated, experienced Housing Asset and Development manager is in post, with 1 site already acquired and further sites in	Mark Winn Ian Thompson

	established to drive this work forward at pace.	the pipeline to deliver Council owned Temporary Accommodation.	
9. Cabinet should ensure that the emerging Visitor Economy Strategy will have clear Cabinet Member ownership and direction and an appropriate budget commitment to support its implementation.	Portfolio responsibility for the Visitor Economy Strategy sits with the Leader, due to its ties to Economic Development. The Strategy, which is under development, will set out the vision and aspiration for the visitor economy in Bucks. It is anticipated that the private sector will play a key role in its delivery. The Council will also contribute through its service delivery, including for example town centre development, transport infrastructure and country parks. There is no commitment to additional funding at this stage, and any potential budget requirement would need to be considered against other priority areas for the Council, and as part of the overall financial landscape of the MTFP.	In progress. The Visitor Economy Strategy is in the final stages of development. This will include discussions at the Growth, Infrastructure & Housing Select Committee with input from some members of the Communities & Localism Select Committee on 7 September, at which point the portfolio holder will share the data and research gathered during the development process as well as an outline of some of the priorities set out in the Strategy. Further engagement work is required with partners and key stakeholders. This is due to take place in the Autumn.	Martin Tett / Rachael Matthews / Clive Harriss Ian Thompson