



## Report to Cabinet

<b>Date:</b>	26 <sup>th</sup> November 2024
<b>Reference number:</b>	n/a
<b>Title:</b>	<b>Q2 Capital Budget Adjustments &amp; Reprofiling</b>
<b>Cabinet Member(s):</b>	<b>Cllr. John Chilver, Cabinet Member for Accessible Housing and Resources</b>
<b>Contact officer:</b>	<b>David Skinner, Service Director Finance and s151 Officer</b>
<b>Ward(s) affected:</b>	None
<b>Recommendations:</b>	<b>That Cabinet approve the recommended changes to the approved Capital Programme:</b> <ol style="list-style-type: none"><li><b>1. £10.237m of additions to the Capital Programme, of which £5.187m are funded from ringfenced grants and s.106, and £5.050m is funded from ringfenced council reserves.</b></li><li><b>2. £0.582m of technical adjustments from the capital programme for adjustments to external funding.</b></li><li><b>3. The revised £686.639m Capital Programme, with £24.487m reprofiled from 2024/25 into future years.</b></li><li><b>4. Approve the release of funding of £3.222m relating to the projects set out in section 5.</b></li></ol>

### **Reason for decision:**

Changes to the Published Capital Programme require Cabinet approval. A quarterly update to the programme is approved at Cabinet once a quarter, following the Council's Capital Gateway process.

## 1. Executive summary

- 1.1 The Council's Capital Programme for 2024/25 to 2027/28 was approved by Full Council in February 2024 as **£666.264m**. The programme was revised to **£674.977m** following additions agreed by Cabinet in July 2024. This paper sets out the recommended changes for approval and will result in the Capital Programme increasing to **£686.639m**.
- 1.2 Since the Budget changes agreed by Cabinet in July 2024, **£2.007m** of additions have had Leader or Cabinet decision approval (Denmark Street Future High Street project, Disposal of Old County Offices, Aston Clinton Traffic Calming Phase 1, and the Libraries Transformation Programme).
- 1.3 This paper recommends further changes which have been recommended through the Council's Gateway process:
- Additions of **£10.237m** for new projects of which £5.187m are externally funded from grants and s.106, and £5.000m for additional roads funding is to be transferred from the Revenue budget, as originally approved at full council due to the Capital nature of the works, and a further £50k for Aylesbury Town Centre Improvement works funded from the Economic Reserve.
  - Reductions of **£0.582m**, where external funding has been reviewed.
  - A reprofile of the programme to align with current project delivery plans, including **£24.487m** is recommended to be reprofiled from 2024/25 to future years.

## 2. New Additions to the Capital Programme - £10.237m

- 2.1 The Council is awarded Government Funding throughout the year, often for new initiatives that have not been previously budgeted for. For Developer funded projects, new projects are recommended to be brought into the programme when they are ready for delivery. The following projects have been recommended to be added to the Capital Programme through the Capital Gateway process. The majority of the projects are externally funded, with funding ringfenced for specific projects.

Portfolio	Programme Name	24/25 £m	Fut Yrs £m	Explanation
<b>Government Grant Funded Projects</b>				
<b>Homelessness &amp; Regulatory Services</b>	Housing	1.359	1.395	Disabled Facility Grants additional spend, funded from Disabled Facility Grant carried forward from last year. This will deliver housing adaptations and will fund adult social care equipment, in accordance with the grant agreement.
<b>Transport</b>	Highways & Cycleway Funded Schemes	0.050	2.224	A DfT Grant funded project which must be spent on improvements to the Buckinghamshire Greenway, an Active Travel Grant scheme.
<b>Total Government Grant Funded Projects</b>		<b>1.409</b>	<b>3.619</b>	<b>Total 5.027</b>
<b>External Developer Funding (s.106)</b>				
<b>Culture &amp; Leisure</b>	s.106 Funded Projects	0.160		Aylesbury-area s.106 programme for 24-25, now ready for delivery. Projects are ringfenced for delivery by Parish Councils as part of the s.106 agreements and include play area improvements, pavilion replacements, outdoor gym and community centre roof works.
<b>Total External Developer Funding (s.106)</b>		<b>0.160</b>	<b>0.000</b>	<b>Total 0.160</b>
<b>Use of Council Resources – Revenue, Reserves and Capital Receipts</b>				
<b>Transport</b>	Carriageways	5.000		Following on from the amendment to the budget for £5m additional spend on roads as agreed by Council, this increases the revenue contributions to capital to deliver the additional spend through Plane and Patch.
<b>Planning and Regeneration</b>	Aylesbury Town Centre Improvements	0.050		A top up of the Aylesbury Town Centre Improvements budget to enable delivery of the revised works.
<b>Total Use of Council Resources</b>		<b>5.050</b>	<b>0.000</b>	<b>Total 5.050</b>
<b>Total Additions</b>		<b>6.619</b>	<b>3.619</b>	<b>Total £10.237m</b>

### 3. Technical Adjustments - £0.582m

3.1 The following projects set out in Table 2 are recommended to have budgets totalling **£0.582m** reduced in the Capital Programme, as technical adjustments to ensure the programme is up to date going into the MTFP process.

**Table 2: Technical Adjustments to Capital Programme**

Portfolio	Project Group	Programme	24/25 £m	Fut Yrs £m	Explanation
<b>Technical Adjustment to the Capital Programme</b>					
<b>Transport</b>	Fibre Network, Network Rail project, East West Rail	Other Transport & Infrastructure	(0.487)		This project was completed in prior years using a separate East West Rail budget, so this budget is no longer required. Project was funded externally with ringfenced EWR funding, so there is no corporate funding released as a result of this.
<b>Homelessness &amp; Regulatory Services</b>	Affordable Housing - S106 Funded	Housing		(0.095)	Technical adjustment – reduction in s.106 affordable housing to bring the budget in-line to the amount held in the s.106 balances within the Council.
<b>Total Removals</b>			<b>(0.487)</b>	<b>(0.095)</b>	<b>Total (£0.582m)</b>

### 4. Reprofile the MTFP

4.1 Regularly reviewing the profile of the programme is a key to ensuring that delivery can be tracked and monitored, and resources reallocated where appropriate. The Cabinet KPI for delivery is 90%, and last year the Capital Programme was achieved with 93% delivered. The table below summarises the recommended reprofiling adjustments of **£24.487m** from 24/25.

**Table 3 Reprofile of adjusted MTFP**

Portfolio	Budget before Reprofile			Reprofile		Budget after Reprofile		
	2024/25	Fut Yrs	Total	2024/25	Fut Yrs	2024/25	Fut Yrs	Total
	£m	£m	£m	£m	£m	£m	£m	£m
Leader	50.590	123.158	<b>173.748</b>	(6.908)	6.908	43.682	130.065	<b>173.748</b>
Accessible Housing & Resources	9.315	19.082	<b>28.397</b>	(0.716)	0.716	8.599	19.797	<b>28.397</b>
Climate Change & Environment	16.420	33.928	<b>50.348</b>	(3.871)	3.871	12.549	37.798	<b>50.348</b>
Communities	0.400	0.468	<b>0.868</b>			0.400	0.468	<b>0.868</b>
Culture & Leisure	6.556	6.423	<b>12.979</b>	(0.477)	0.477	6.079	6.900	<b>12.979</b>
Education & Children's Services	35.450	143.172	<b>178.623</b>	(6.400)	6.400	29.050	149.573	<b>178.623</b>
Homelessness & Regulatory Services	12.040	20.585	<b>32.625</b>	(2.148)	2.148	9.892	22.733	<b>32.625</b>
Planning & Regeneration	13.082	21.307	<b>34.388</b>	(3.387)	3.387	9.695	24.693	<b>34.388</b>
Transport	60.840	109.279	<b>170.119</b>	(0.488)	0.488	60.352	109.766	<b>170.119</b>
Corporate Contingency	1.638	2.907	<b>4.545</b>	(0.093)	0.093	1.545	3.000	<b>4.545</b>
<b>Total</b>	<b>206.331</b>	<b>480.308</b>	<b>686.639</b>	<b>(24.487)</b>	<b>24.487</b>	<b>181.844</b>	<b>504.795</b>	<b>686.639</b>

The top five schemes that have been reprofiled are detailed below and all changes are included at Appendix 1:

Portfolio	Project Group	Programme	24/25	Fut Yrs	Explanation
			£m	£m	
<b>Education &amp; Children's Services</b>	Primary/Secondary/Provision for Special Educational Need	Schools	(6.400)	6.400	Half of this rephasing is for unreleased schools' budgets, which will come forward for release in 25-26 as part of the School Places sufficiency programme.  The other half of the rephasing is due to planning delays on Kingsbrook School., phase 2 expansion
<b>Leader</b>	SEALR 1 and 2	HIF Programme	(5.558)	5.558	The rephasing relates to SEALR 1 and SEALR 2, as the contract for works was let in September whilst land issues were being resolved.
<b>Climate Change &amp; Environment</b>	Recycling Centres Vehicles & Plant	Waste – Vehicles & Containers	(2.136)	2.136	Replacement vehicles and plant will now be required in 2025/26.
<b>Climate Change &amp; Environment</b>	Recycling Centres Drainage EA Compliance/Replacement Bulk Shredder	Waste - HRC	(1.692)	1.692	Works have been reprofiled whilst planning consent is sought for Recycling Drainage. Bulk Shredder replacement not required on site until 2025/26.
<b>Planning &amp; Regeneration</b>	Future High Street Funds	Regeneration	(1.453)	1.453	Reprofile of the delivery of the Denmark St project, to reflect expected works programme which will complete in 25-26.
<b>Total budget to future years:</b>			<b>(17.239)</b>	<b>17.239</b>	<b>Net £NIL</b>

## 5. Release of Budgets through the Gateway Process

5.1 The Council's Capital Gateway process is run via the Cabinet's Capital Boards and recommends release of existing budgets for projects previously in feasibility phase, upon scrutiny of a business case. During quarter 2, proposals totalling £3.222m have come forward which are now recommended for release.

5.2 These are:

Portfolio	Project Group	24/25 £m	Fut Yrs £m	Explanation
<b>Climate Change &amp; Environment</b>	Aylesbury Waste Vehicles Replacement	2.390		Recommended by CCIB, release of budget to procurement new waste collection vehicles in the North of the County. This will enable the waste collection service to continue to run smoothly, as existing vehicles are at end of life.
<b>Education &amp; Children's Services</b>	Provision for Special Educational Need	0.280	0.302	Recommended by CCIB, £582k to be released, funded from SEND places, to undertake alteration works at the former Mary Towerton School site so it can be used to provide additional SEND places.
<b>Transport</b>	Car Parks	0.250		A further release to Transport from capital contingency to fund replacement Pay & Display machines (in addition to the sum at paragraph 6.1 below).
<b>Total</b>		<b>2.920</b>	<b>0.302</b>	<b>Total: £3.222m</b>

## 6. Release of Budgets through Leader decisions – for information

6.1 Leader decisions can also result in the releases of approved funding for projects. During quarter 2 the following Leader decisions supported by business cases have been agreed, with the following budgets released:

Portfolio	Project Group	24/25 £m	Fut Yrs £m	Explanation
Transport	Highway Improvement Projects	1.180	1.493	Release of remaining MTFP funding for White Hart Street to enable delivery of the public realm scheme.
Communities	Community Safety	0.400	0.468	Release of £868k to fund the upgrade of CCTV cameras.
Leader	Cycle Infrastructure	0.250		Release to Cycleway B - Turnfurlong for the feasibility design work and delivery of an upgraded crossing point as part of active travel improvements.
Transport	Car Parks	0.250		Release to Transport from capital contingency to fund replacement Pay & Display machines.
Leader	Marginal Viability Works	0.100		Release for early investigation works to improve the A41 / King Edwards Avenue junction funded by the Housing Infrastructure Fund.
<b>Total</b>		<b>2.180</b>	<b>1.961</b>	<b>Total: £4.141m</b>

## 7. Summary of Changes to the Programme

7.1 The table below summarises the total changes to the Capital Programme since its publication in February.

	£m
<b>February Budget</b>	<b>666.264</b>
Changes agreed in July Cabinet	8.713
<b>July Cabinet</b>	<b>674.977</b>
Approved Additions	2.007
<b><u>Recommendations from Capital Gateway – seeking approval in this report</u></b>	
Additions	10.237
Technical Adjustments	(0.582)
Net Reprofile	0
<b>Adjusted MTFP</b>	<b>686.639</b>

## **8. Corporate Contingency**

8.1 There is currently £1.545m of Corporate Contingency on the Capital Programme in year. During the quarter £0.500m was released through a Leader Decision for pay & display machines.

## **9. Other options considered**

9.1 Not making these recommended budget changes will impact on the accuracy of budget management and will affect the KPI for capital slippage.

## **10. Legal and financial implications**

### **10a. Director of Legal and Democratic Services Comments**

10.1 The Director of Legal and Democratic Services has read and noted the report.

### **10b. s151 Officer Comments**

10.2 The financial implications are set out in detail within the report

## **11. Corporate implications**

11.1 There are no direct, wider corporate implications from these recommended budget changes:

- Property - none
- HR - none
- Climate change - none
- Sustainability - none
- Equality - EIA not required
- Data - no data protection impact assessment required.
- Value for money – none.

## **12. Local councillors & community boards consultation & views**

12.1 As this is a technical budgeting exercise, no Local Councillor or Community Board consultation has been required.



### **13. Communication, engagement & further consultation**

13.1 No further communication, engagement or consultation is recommended from this paper.

### **14. Next steps and review**

14.1 None.

### **15. Background papers**

15.1 [MTFP approved in February Full Council](#)

### **16. Your questions and views (for key decisions)**

16.1 If you have any questions about the matters contained in this report, please get in touch with the author of this report. If you have any views that you would like the cabinet member to consider, please inform the democratic services team by Friday 22 November 2024 at 5pm. This can be done by email to [democracy@buckinghamshire.gov.uk](mailto:democracy@buckinghamshire.gov.uk).

### **17. Appendices**

[Appendix 1 Reprofiting detail](#)

[Appendix 2 Updated Capital programme](#)



## Appendix 1

Reprofile Cat	Project Group	Reprofile £m	Reason for reprofiling
Rephasing	Strategic Infrastructure (HIF)	(6.908)	The rephasing relates to SEALR 1 and SEALR 2, as the contract for works was delayed from July to September whilst land issues were being resolved.
<b>Leader Total</b>		<b>(6.908)</b>	
Rephasing	Property & Assets	(0.716)	Nearly three quarters (72%) of rephasing is due to the main works on Rowley Farm will not progress to 25-26. Demolition and drainage works will take place in 24-25.
<b>Accessible Housing &amp; Resources Total</b>		<b>(0.716)</b>	
Accelerate	Climate Change & Air Quality	0.175	Energy Doctor project is progressing well, resulting in the need for budgets to be brought in-year from future years.
Rephasing	Flood Management	(0.217)	Moving contingency budget into future years.
Rephasing	Waste - HRC	(1.692)	Works rephased as planning consent is sought for Recycling Drainage. Bulk Shredder replacement not required until 2025/26
Rephasing	Waste - Vehicles & Containers	(2.136)	Replacement vehicles and plant not required until 2025/26.
<b>Climate Change &amp; Environment Total</b>		<b>(3.870)</b>	
Rephasing	Parks & Play Areas	(0.413)	A programme of works is currently being developed but work with work now due to take place in 2025-26.
Rephasing	Sport & Leisure Projects	(0.065)	Currently in design phase, completion and spend expected in 2025/26
<b>Culture &amp; Leisure Total</b>		<b>(0.477)</b>	
Rephasing	Schools	(6.400)	Half of this rephasing is for unreleased schools budgets, which will come forward for release in 25-26 as part of the School Places sufficiency programme.  The other half of the rephasing is due to planning delays on Kingsbrook School., phase 2 expansion
<b>Education &amp; Children's Services Total</b>		<b>(6.400)</b>	
Rephasing	Cemeteries & Crematoria	(0.579)	Project budget for Stoke Poges Memorial Garden museum/visitor refurbishment and office modernisation (£350k) to be rephased 2025/26 to give sufficient time for architect works/planning permissions and round pond repairs (£50K) delayed until colonnade works complete. Parkside Cemetery discharge condition outstanding, moving works into 2025/26.

Rephasing	Homelessness	(1.000)	Planning permission and procurement timelines have been rephased on the delivery of temporary accommodation units. Target date for completion July 2025.
Rephasing	Housing	(0.569)	Plans for use of Affordable Housing s.106 funds are in development, including partnering with Registered Providers. Projects are now expected to come forward in 25/26.
<b>Homelessness &amp; Regulatory Services Total</b>		<b>(2.675)</b>	
Rephasing	Regeneration Projects	(3.387)	Rephasing of the purchase of the Gateway Car Park to 2025/26, as a buyer of the old bank building is sought by AVE to facilitate the car park sale.  Rephasing the Denmark Street budget to align with the works timetable, with works expected to complete in 25-26.
<b>Planning &amp; Regeneration Total</b>		<b>(1.631)</b>	
Rephasing	Highways & Cycleway Funded Schemes	(0.328)	Rephasing of s.106 funded projects into next year to due to capacity for delivery.
Rephasing	Other Transport & Infrastructure	(0.160)	Rephasing due on Electric Vehicle Charging Points budgets to align with procurement timeline.
<b>Transport Total</b>		<b>(0.488)</b>	
Rephasing	Corporate Contingency	(0.093)	Smoothing out phasing across the MTFP.
<b>Corporate Total</b>		<b>(0.093)</b>	
<b>Grand Total</b>		<b>(24.487)</b>	

Type	Amount £m
Accelerate	0.175
Reprofile	(24.664)
<b>Net</b>	<b>(24.487)</b>

## Appendix 2 Updated Published Capital Programme

Portfolio/Programme	Current Year Budget			Fut Yrs Budget £m
	Released	Unreleased	Total	
	£m	£m	£m	
Economic Growth	3.090	-	3.090	0.817
Strategic Infrastructure (HIF)				
A355 Improvement Scheme (Wilton Park)	0.100	-	0.100	1.140
Aylesbury Eastern Link Road	0.400	-	0.400	15.484
Cycle Infrastructure	0.250	-	0.250	1.090
Grid Reinforcement Works	0.300	-	0.300	1.869
Land Assembly	-	-	-	10.818
Marginal Viability Works	0.100	-	0.100	2.030
Princes Risborough Relief Road	-	-	-	8.478
South Western Link Road South	-	-	-	0.755
ELR Client Contingency	-	-	-	5.410
SEALR 2 (Stoke Mand Relief Road)	12.160	(0.000)	12.160	9.128
SEALR 1 (SE Aylesbury Link Road)	27.282	-	27.282	73.047
<b>Strategic Infrastructure (HIF) Total</b>	<b>40.593</b>	<b>(0.000)</b>	<b>40.593</b>	<b>129.248</b>
<b>Leader Total</b>	<b>43.682</b>	<b>(0.000)</b>	<b>43.682</b>	<b>130.065</b>
ICT	4.272	-	4.272	6.181
Property & Assets	4.327	-	4.327	13.617
<b>Accessible Housing &amp; Resources Total</b>	<b>8.599</b>	<b>-</b>	<b>8.599</b>	<b>19.797</b>
Climate Change & Air Quality	0.728	-	0.728	2.827
Flood Management	2.221	-	2.221	6.201
Waste - Biowaste	1.243	-	1.243	-
Waste - Depots	0.650	-	0.650	-
Waste - HRC	0.288	0.950	1.238	14.467
Waste - Vehicles & Containers	5.948	0.221	6.169	12.603
Pednormead Culvert	0.300	-	0.300	1.700
<b>Climate Change &amp; Environment Total</b>	<b>11.378</b>	<b>1.171</b>	<b>12.549</b>	<b>37.798</b>
Community Safety	0.400	-	0.400	0.468
<b>Communities Total</b>	<b>0.400</b>	<b>-</b>	<b>0.400</b>	<b>0.468</b>
Country Parks	1.981	-	1.981	0.442
Leisure Centres	1.646	-	1.646	0.500
Libraries	0.430	0.200	0.630	0.300
Parks & Play Areas	0.198	-	0.198	0.610
Sport & Leisure Projects	1.624	-	1.624	5.048
<b>Culture &amp; Leisure Total</b>	<b>5.879</b>	<b>0.200</b>	<b>6.079</b>	<b>6.900</b>
Children's Social Care	3.454	1.372	4.826	6.544
Schools				
Primary School Places	5.595	0.151	5.745	66.464
Secondary School Places	7.279	0.100	7.379	19.671
Provision for Early Years	1.000	-	1.000	-
Provision for Special Educational Need	3.258	-	3.258	25.870
Programme Inflation	-	-	-	12.840
School Access Adaptations	0.200	-	0.200	0.500
School Property Maintenance	6.392	-	6.392	17.000
School Toilets	0.250	-	0.250	0.684
<b>Schools Total</b>	<b>23.973</b>	<b>0.251</b>	<b>24.224</b>	<b>143.029</b>
<b>Education &amp; Children's Services Total</b>	<b>27.428</b>	<b>1.623</b>	<b>29.050</b>	<b>149.573</b>

Portfolio/Programme	Current Year Budget			Fut Yrs Budget £m
	Released	Unreleased	Total	
	£m	£m	£m	
Homelessness	2.790	-	2.790	1.773
Housing				
Affordable Housing - S106 Funded	-	0.954	0.954	5.389
Disabled Facility Grants	5.735	-	5.735	13.593
<b>Housing Total</b>	<b>5.735</b>	<b>0.954</b>	<b>6.689</b>	<b>18.981</b>
Cemeteries & Crematoria	0.413	-	0.413	1.979
<b>Homelessness &amp; Regulatory Services Total</b>	<b>8.938</b>	<b>0.954</b>	<b>9.892</b>	<b>22.733</b>
Ashwells	0.045	-	0.045	-
Aylesbury Town Centre	1.998	-	1.998	3.390
Environment LED Opportunities	0.020	-	0.020	0.336
Future High Street Funds	4.928	-	4.928	9.601
Retasking of Winslow Centre	-	-	-	9.183
Waterside North Development	0.690	-	0.690	-
Wycombe District Centres	-	-	-	0.125
High Wycombe Town Centre Projects	0.071	-	0.071	0.105
Employment & Regen. LED Opportunities	1.943	-	1.943	1.954
<b>Planning &amp; Regeneration Total</b>	<b>9.695</b>	<b>-</b>	<b>9.695</b>	<b>24.693</b>
Car Parks	1.409	-	1.409	0.250
Highways & Cycleway Funded Schemes	1.414	-	1.414	4.657
Other Transport & Infrastructure				
Electric Vehicle Charging Points	0.040	-	0.040	2.595
Other Highway & Technical	0.103	-	0.103	0.400
Wycombe Parking Review	0.175	-	0.175	0.395
Winslow Station Car Park	4.294	-	4.294	0.699
<b>Other Transport &amp; Infrastructure Total</b>	<b>4.612</b>	<b>-</b>	<b>4.612</b>	<b>4.089</b>
Rights of Way	0.979	-	0.979	0.143
Transport Services	0.465	-	0.465	0.720
Highway Improvement Projects				
Highways Infrastructure Projects	2.982	-	2.982	1.999
<b>Highway Improvement Projects Total</b>	<b>2.982</b>	<b>-</b>	<b>2.982</b>	<b>1.999</b>
Other Highway Assets				
Bridge Maintenance	4.032	-	4.032	9.748
Maintenance Principal Rds - Drainage	2.538	-	2.538	5.888
Replacement Traffic Signals	0.590	-	0.590	1.372
Road Safety - Casualty Reduction	1.053	-	1.053	3.821
Street Lighting	1.321	-	1.321	4.150
Projects	0.303	-	0.303	-
<b>Other Highway Assets Total</b>	<b>9.836</b>	<b>-</b>	<b>9.836</b>	<b>24.978</b>
Footway Structural Repairs	2.224	-	2.224	5.935
Carriageways				
Failed Roads Haunching & Reconstruction	3.119	-	3.119	8.800
Plane & Patch	9.445	-	9.445	12.475
Strategic Highway Maintenance Programme	22.435	-	22.435	45.350
<b>Carriageways Total</b>	<b>34.999</b>	<b>-</b>	<b>34.999</b>	<b>66.625</b>
HS2 Road Safety	1.433	-	1.433	0.370
<b>Transport Total</b>	<b>60.352</b>	<b>-</b>	<b>60.352</b>	<b>109.766</b>
Corporate Costs	-	1.545	1.545	3.000
<b>Grand Total</b>	<b>176.352</b>	<b>5.493</b>	<b>181.844</b>	<b>504.795</b>